

Message Text

PAGE 01 NATO 02059 01 OF 02 151751Z

43

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

SS-15 NSC-05 MC-02 EB-07 EURE-00 /070 W

----- 018781

P 151605Z APR 75

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 1221

SECDEF WASHDC PRIORITY

INFO CSAF WASHDC PRIORITY

CNO WASHDC PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2059

E.O. 11652: GDS

TAGS: OCON, MILI, NATO

SUBJECT: ADDITIONAL AGENDA ITEM-CONFERENCE OF NATIONAL ARMAMENTS
DIRECTORS (CNAD), 22-24 APR 75

SECDEF FOR ODDR&E(IP)-MR. BASIL AND OASD(I&L)IP-MR. CUFFEE. CSAF FOR
ASAF (R&D)-COL STEERE. CNO FOR OP-098F (RADM ARMSTRONG).

REF: AC/259"N-168, 14 APR 75M

REF DOCUMENT HAS BEEN PLACED ON CNAD AGENDA FOR DISCUSSION UNDER
AGENDA ITEM VII(A). TEXT OF N/168 IS TRANSMITTED FOR INFO/ACTION.

BEGIN TEXT:

ATTACHED IS THE STATEMENT MADE BY THE ASSISTANT
SECRETARY GENERAL FOR DEFENCE SUPPORT AT THE NADREPS' MEETING
OF 7 MARCH, 1975, ON THE WAY HE INTENDS TO APPROACH THE
PROBLEM OF LOGISTICS AT THE NEXT CONFERENCE.

2. THIS PAPER IS CIRCULATED TO THE CNAD IN ORDER TO
FACILITATE THE DEBATE UNDER ITEM VII(A) OF THE AGENDA.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 02059 01 OF 02 151751Z

(SIGNED) A. TANSEVER

A COHERENT APPROACH TO LOGISTICS

I. THE ISSUES

1. THE NADREPS, AT THEIR MEETING OF 7TH MARCH, 1975, NOTED A STATEMENT BY THE ASSISTANT SECRETARY GENERAL FOR DEFENCE SUPPORT ON THE CONSIDERATIONS TO WHICH HE INTENDED TO DRAW THE ATTENTION OF THE NATIONAL ARMAMENTS DIRECTORS AT THE NEXT CONFERENCE DURING THE DISCUSSION ON "A COHERENT APPROACH TO LOGISTICS" (AGENDA ITEM VII(A)). THE MOST IMPORTANT OF THESE CONSIDERATIONS AS ENUMERATED BY THE ASSISTANT SECRETARY GENERAL, WERE:

(A) WHAT RECOMMENDATION IS THE CNAD PREPARED TO MAKE TO THE NORTH ATLANTIC COUNCIL OR THE DEFENCE PLANNING COMMITTEE REGARDING THE PRUPOSE AND ROLE NATO SHOULD HAVE IN LOGISTICS AND THE WAY NATO SHOULD ORGANISE OR PROCEED TO ADDRESS THE SUBJECT OF LOGISTICS;

(B) WHAT ASPECTS OF THE SUBJECT OF LOGISTICS IS THE CAND ITSLEF PREPARED TO ADDRESS, AND WITH WHAT ORGANISATION AND PROCEDURES.

II. BACKGROUND

2. IT IS OFTEN ASSERTED THAT "LOGISTICS IS A NATIONAL RESPONSIBILITY". HIS IS OFTEN INTERPRETED AS MEANING "LOGISTICS IS THE PRIVATE BUSINESS OF EACH NATO". MORE PROPERLY IT MEANS "EACH NATION IS RESPONSIBLE FOR ASSURING THE PROVISION OF ADEQUATE LOGISTIC SUPPORT TO THE FORCES IT PROVIDES TO, OR EARMARKS FOR, NATO". IN FACT THE FULL DOCTRINE, AS EMBODIED IN SEVERAL NATO DOCUMENTS, INCLUDING MC 36/2, MAKES CLEAR THAT EACH NATION IS ACCOUNTABLE TO NATO FOR THIS RESPONSIBILITY. IT IS THE RESPONSIBILITY OF THE NATO MILITARY AUTHORITIES TO SPECIFY THE LOGISTIC SUPPORT WHICH IS NEEDED TO CARRY OUT THEIR MISSION. THEY HAVE THE AUTHORITY TO CALL FOR REPORTS FROM THE NATIONS SPECIFYING HOW THIS SUPPORT IS TO BE PROVIDED. IT IS RECOGNISED THAT SOME NATIONS MAY NOT HAVE THE INTRINSIC CAPABILITY TO FULFILL THIS RESPONSIBILITY, AND MUST THEREFORE MAKE (AND REPORT) BILATERAL OR MULTILATERAL ARRANGEMENTS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 02059 01 OF 02 151751Z

3. ARAMENTS IS ALSO A "NATIONAL RESPONSIBILITY" AND YET NATO HAS ESTABLISHED THE CNAD, THE MAIN CROUPS, A LARGE NUMBER OF WORKING BODIES, AND A CONSIDERABLE INTERNATIONAL STAFF TO LOOK AFTER THE ADEQUACY AND EFFICIENCY OF NATTO ARMAMENTS AND TO FACILITATE INTERNATIONAL CO-OPERATION IN DISCHARGING THIS RESPONSIBILITY.

4. THERE ARE A NUMBER OF ALLEGED NATO LOGISTIC PROBLEMS. IT WOULD SEEM IMPORTANT TO ASSESS THESE ALLEGATIONS FACTUALLY, AND IF THEY ARE SUBSTANTIATED, TO UNDERTAKE OR RECOMMEND APPROPRIATE ACTIONS. THE QUESTION IS: WHO SHOULD DO IT?

5. THE ALLEGED PROBLEMS INCLUDE:

(A) THE LACK OF STANDARDISATION OF WEAPONS MAKES LOGISTICS INEFFICIENT (AND WASTEFUL OF SEVERAL BILLION DOLLARS PER YEAR) BECUASE:

(I) ALLIES CANNOT SHARE SUPPLIES AND CANNTO CROSS-SERVICE EQUIPMENT;

(II) THEREFORE STATIONED OR REINFORCING FORCES CANNOT RELY ON HOST NATIONS FOR LOGISTIC SUPPORT;

(III) THEREFORE EACH NATION MUST ESTABLISH ITS OWN LOGISTIC TRAIN, AND CANNOT TAKE ADVANTAGE OF MULTILATERAL OPPORTUNITIES;

(B) THE COMPLEX OF BILATERAL ARRANGEMENTS WHICH HAVE BEEN MADE BETWEEN COUNTRIES SUPPLYING FORCES AND HOST COUNTRIES THROUGH WHICH THEIR FORCES AND SUPPLIES MUST PASS CREATE AN INEFFICIENT AND INFLEXIBLE TOTALITY. THE PROVISION OF ADEQUATE LINES OF COMMUNICATION MUST BE CONSIDERED AS ONE COHERENT ALLIED MOVEMENT PROBLEM, AND SYSTEMATIC DATA BASES, POLICIES AND MANAGEMENT PROCEDURES ESTABLISHED SO THAT THE OVERALL SYSTEM MAY WORK EFFICIENTLY AND FLEXIBLY IN TIMES OF TENSION OR WAR;

(C) THE DEFENSIVE CAPABILITY OF THE ALLIANCE IS SERIOUSLY
CONFIDENTIAL
CONFIDENTIAL

PAGE 04 NATO 02059 01 OF 02 151751Z

WEAKENED BY LOGISTIC INADEQUACIES. SOME NATIONS DO NOT HAVE ADEQUATE STOCKS OF KEY MUNITIONS (TO IMPLEMENT MC 14/3), CANNOT TURN NEW PRODUCTION ON IN TIME TO RESUPPLY, CANNOT DRAW ON STOCKS OF ALLIES (WHICH ARE NOT INTEROPERABLE), OR DO NOT HAVE THE CAPABILITY TO MOVE RESERVE STOCKS TO THESE FORCES IN TIME. THIS IMPLIES THAT SOME REALLOCATION OF DEFENCE RESOURCES COULD IMPROVE COST EFFECTIVENESS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 01 NATO 02059 02 OF 02 151757Z

43

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

SS-15 NSC-05 MC-02 EB-07 EURE-00 /070 W

----- 018902

P 151605Z APR 75

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 1222

SECDEF WASHDC PRIORITY

INFO CSAF WASHDC PRIORITY

CNO WASHDC PRIORITY

C O N F I D E N T I A L SECTION 2 OF 2 USNATO 2059

(D) IN PARTICULAR, THE FLEXIBILITY OF NATO AIR OPERATIONS IS SERIOUSLY WEAKENED BECAUSE OF LIMITATIONS OF CROSS-SERVICING CAPABILITY OF OUR AIRFIELDS. ONLY A FRACTION OF THE 2,800 NATO TACTICAL AIRCRAFT MAINTAINED IN ACE IN PEACETIME CAN BE BROUGHT TO BEAR ON ANY GIVEN SECTION OF THE FRONT AS A RESULT OF THESE LIMITATIONS;

(E) IN THE FIELD OF AMMUNITION PRODUCTION, THE PRODUCTION BASE IS USED IN AN INEFFICIENT WAY, DUE IN PART TO LACK OF STANDARDISATION IN SECONDARY FACTORS SUCH AS PACKAGING, SAFETY REGULATIONS AND STORAGE REQUIREMENTS, AND PARTLY DUE TO PROTECTION OF NATIONAL SUPPLIES AND TO UNECONOMICAL PURCHASE QUANTITIES. IT IS POSSIBLE THAT A MORE EFFICIENT UTILISATION OF THIS PRODUCTION BASE COULD BE FORMED, WHICH COULD STILL SATISFY THE STRATEGIC REQUIREMENT FOR SECOND SOURCES OF VITAL ITEMS AND THE NATIONAL REQUIREMENTS FOR PARTICIPATION IN AMMUNITION PRODUCTION. IT IS EVEN POSSIBLE THAT WAYS COULD BE FOUND TO UTILISE THE ALLOCATION OF AMMUNITION PRODUCTION SO AS TO OFFSET TRADE IMBALANCES PRODUCED BY SPECIALISATION IN THE PRODUCTION OF OTHER MILITARY ITEMS;

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NATO 02059 02 OF 02 151757Z

(F) THERE ARE OPPORTUNITIES FOR RATIONALISATION IN THE USE OF MAINTENANCE, REPAIR, CALIBRATION AND TESTING FACILITIES. MANY OF THESE OPPORTUNITIES ARE, HOWEVER, OVERLOOKED OR TOO DIFFICULT TO EXPLOIT WHEN WE ARE

PREOCCUPIED WITH BILATERAL ARRANGEMENTS WORKED OUT ON A PROJECT-BY-PROJECT BASIS.

6. THERE IS ONGOING WORK IN NATO WHICH CAN HELP ILLUMINATE AND ASSESS THESE ALLEGATIONS. THIS INCLUDES THE LOGSTARS DATA COLLECTION SYSTEM, THE STUDY OF HOST NATIONS SUPPORT OF WARTIME LOGS, THE SHAPE "FLEXIBILITY" STUDY, THE INTRODUCTION OF LOGISTICS ACTIVITIES INTO NATO EXERCISES AND THE EXTRACTION OF "LESSONS

LEARNED" FROM THESE EXERCISES, THE VARIOUS STUDIES IN EUROLOG, THE DEVELOPMENT OF "LOGISTICALLY CONSTRAINED" THEATRE-WIDE WAR-GAMING MODELS, THE DETERMINATION OF ACTUAL MUNITION SUPPLY LEVELS AND THE DEVELOPMENT OF REALISTIC CONSUMPTION RATES, ETC.

7. THERE IS ALSO A LONG LIST OF BODIES CONCERNED WITH VARIOUS ASPECTS OF LOGISTICS.

8. VARIOUS AUTHORITIES HAVE RECOMMENDED THAT NATO NEEDS A SENIOR RESPONSIBLE BODY TO COORDINATE NATO CONSIDERATION OF THESE ISSUES. THESE SUGGESTIONS HAVE INCLUDED THE ESTABLISHMENT OF A "CONFERENCE OF LOGISTICS DIRECTORS" UNDER THE CANAD OR IN PARALLEL TO THE CNAD, A NEW ASSISTANT SECRETARY GENERAL OF NATO FOR LOGISTICS, A "LOGISTICS DIRECTORATE" ON THE INTERNATIONAL STAFF, AND AN AD HOC COMMISSION OF "WISE MEN" TO INVESTIGATE AND RECOMMEND.

III. RECOMMENDATIONS

9. I SUGGEST THAT CNAD MAY WISH TO MAKE RECOMMENDATIONS TO THE NORTH ATLANTIC COUNCIL:

- (A) WHAT NATO'S PURPOSE AND ROLE SHOULD BE IN LOGISTICS;
- (B) WHAT TO DO TO ASSESS THE FACTS AND OPPORTUNITIES;
- (C) WHETHER TO CREATE A NEW ORGANISATION OR TO ASSIGN NEW TASKS TO ESTABLISHED ORGANISATIONS;
- (D) WHAT ROLES THE CNAD, IN PARTICULAR, SHOULD AND SHOULD NOT PLAY.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NATO 02059 02 OF 02 151757Z

END TEXT

2. MISSION HAS JUST RECEIVED CORRIGENDUM TO DOCUMENT AC/259-D/429(NS), AGENDA ITEM II (A) (II). CORRIGENDUM READS: PAGE 7, PARA 11(E). PENULTIMATE LINE: AMEND TO READ QUOTE... APPROXIMATE TO THOSE..UNQUOTE. PAGE 7, PARA 11(F). FIRST LINE: AMEND TO REQD QUOTE THIS CONFIGURATION.. UNQUOTE

ANNEX, PAGE 2, TABLE3, UNDER QUOTE CONFIGURATION UNQUOTE: AMEND TO READ AS FOLLOWS: AUSTTERE (WYSITES) AND PREFERRED (58 SITES). BRUCE

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 18 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 15 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975NATO02059
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197504101/abbrzjv.tel
Line Count: 264
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRETARY
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: SECRETARY
Previous Handling Restrictions: n/a
Reference: AC/259"N-168, 14 APR 75M
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 30 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 APR 2003 by CunninFX>; APPROVED <01 MAY 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ADDITIONAL AGENDA ITEM-CONFERENCE OF NATIONAL ARMAMENTS DIRECTORS (CNAD), 22-24 APR 75
TAGS: OCON, MILI, NATO
To: STATE
SECDEF INFO CSAF
CNO
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006